

Message Text

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S E C R E T STATE 104403 TOSEC 040053

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CHEROKEE, FOR THE SECRETARY FROM CHRISTOPHER

E.O. 11652: GDS

TAGS: OVIP (VANCE, CYRUS)

SUBJECT: EVENING REPORT

FOLLOWING IS TEXT OF FRIDAY'S EVENING REPORT:

1. VIETNAM TALKS: WITH THE FIRST ROUND OF THE VIETNAM TALKS OVER, I THINK WE HAVE STRENGTHENED OUR HAND. THE AMERICAN VETO OF VIETNAMESE MEMBERSHIP IN THE UN, WHICH HAD WEAKENED US THROUGHOUT THE WORLD, IS NOW BEHIND US. BY OFFERING TO END OUR TRADE EMBARGO WHEN DIPLOMATIC RELATIONS ARE ESTABLISHED, WE HAVE PUT FORWARD A REASONABLE PROPOSAL. THE VIETNAMESE OFFER TO INCREASE THEIR EFFORTS ON MIA'S IS ALSO HELPFUL.

BUT THE VIETNAMESE SEEM STUCK ON THEIR DESIRE FOR SOME INDICATION OF AN AMERICAN AID COMMITMENT. DICK HOLBROOKE STRESSED TO THEM THAT THIS WAS NOT POSSIBLE, GIVEN
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CONGRESSIONAL ACTIONS. IN VIEW OF THE VIETNAMESE STUBBORNNESS ON THIS, DICK IS DOUBTFUL THAT THERE WILL BE SIGNIFICANT MOVEMENT WHEN THE NEXT ROUND OF TALKS TAKES PLACE IN TWO WEEKS.

2. HUMAN RIGHTS: THE INTERAGENCY GROUP ON HUMAN RIGHTS AND FOREIGN ASSISTANCE MET TODAY TO DISCUSS THE LOANS

TO BE ACTED ON IN THE WORLD BANK AND OTHER INTERNATIONAL AID BANKS IN THE NEAR FUTURE. IT WAS THE CONSENSUS THAT WE SHOULD SEEK AN INDEFINITE POSTPONEMENT OF A \$90 MILLION INTER-AMERICAN DEVELOPMENT BANK LOAN TO EL SALVADOR FOR A HYDRO-ELECTRIC POWER PROGRAM. HUMAN RIGHTS CONDITIONS IN THAT COUNTRY ARE DISTRESSING, AND UNTIL WE OBSERVE SOME IMPROVEMENT, WE WILL SEEK TO KEEP THE DEFERRAL IN PLACE. IT WAS THE SENSE OF THE MEETING THAT, IN VIEW OF CERTAIN POSITIVE STEPS ON HUMAN RIGHTS BY PARAGUAY, WE SHOULD VOTE FOR TWO WORLD BANK LOANS FOR PARAGUAY, ONE FOR \$22 MILLION FOR RURAL DEVELOPMENT AND ONE FOR \$10 MILLION FOR INDUSTRIAL CREDIT NEEDS. HOWEVER, WE WILL CALL IN THE PARAGUAYAN CHARGE TO EXPRESS OUR CONTINUING CONCERN FOR HUMAN RIGHTS AND URGE FAVORABLE ACTION ON THE PENDING REQUEST OF THE INTER-AMERICAN HUMAN RIGHTS COMMISSION TO VISIT PARAGUAY.

IT WAS ALSO THE CONSENSUS THAT WE SHOULD VOTE FOR A \$15 MILLION LOAN TO THE PHILIPPINES FOR RURAL DEVELOPMENT, BUT WE WILL INSTRUCT OUR MANILA EMBASSY TO TELL APPROPRIATE PHILIPPINE OFFICIALS THAT WE WILL CAREFULLY WEIGH HUMAN RIGHTS CONCERNS IN DETERMINING HOW TO VOTE ON FUTURE LOANS. WE WILL VOTE IN FAVOR OF A \$7 MILLION LOAN TO MALAWI FOR WATER SUPPLY BUT WILL ALSO INFORM MALAWI THAT WE ARE DOING SO BECAUSE THE LOAN WILL BENEFIT THE POOREST SEGMENT OF THE POPULATION, THAT WE NEVERTHELESS CONTINUE TO BE CONCERNED ABOUT THE HUMAN RIGHTS SITUATION IN MALAWI, AND THAT OUR CONSIDERATION OF FUTURE LOANS WILL BE AFFECTED BY THEIR HUMAN RIGHTS PERFORMANCE.

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THE GROUP AGREED THAT TWO PROPOSED LOANS TO ETHIOPIA -- ONE FOR \$25 MILLION FOR IRRIGATION AND ONE FOR \$32 MILLION FOR ROADS -- REQUIRED FURTHER EVALUATION.

3. NON-PROLIFERATION LEGISLATION: JOE NYE FROM STATE AND BOB FRI OF ERDA TESTIFIED THIS MORNING BEFORE THE GLENN GOVERNMENTAL AFFAIRS SUBCOMMITTEE. THE ATMOSPHERE WAS FRIENDLY. GLENN QUESTIONED THE DIRECTION OF OUR POLICY ON REPROCESSING, GIVEN THE REACTIONS ABROAD. HE WAS TOLD THAT IF WE FAILED TO PERSUADE OTHERS, IT MIGHT EVENTUALLY BE NECESSARY TO PROVIDE REPROCESSING SERVICES USING EXISTING FACILITIES AND A FEW CAREFULLY-SITED NEW MULTINATIONAL REPROCESSING PLANTS. BUT TO SUPPORT MULTINATIONAL PLANTS NOW, AS SOME IN CONGRESS HAD SUGGESTED, WOULD BE TO SPEED THE DEPLOYMENT OF A TECHNOLOGY WE HOPE TO DELAY OR AVOID.

SENATE STAFFERS PRESSED THE WITNESSES ON THE DIFFERENCES BETWEEN S. 897 AND THE ADMINISTRATION'S NON-PROLIFERATION

BILL. NYE SAID THAT THE MESSAGE THAT U.S. POLICY WOULD BE TOUGH WAS CLEAR TO THE REST OF THE WORLD. WE NOW NEED LEGISLATION CONSISTENT WITH THAT POLICY, BUT WHICH, UNLIKE S. 897, PROVIDES FOR COOPERATION WITH OTHER COUNTRIES AND IS REASONABLY FLEXIBLE. ALTHOUGH THE WITNESSES ARGUED STRONGLY FOR THE ADMINISTRATION BILL, IT IS HARD TO PREDICT AT THIS POINT WHETHER THE SUBCOMMITTEE WILL MARK UP OUR BILL OR THEIR OWN.

4. MEETING WITH PANAMA AMBASSADOR-DESIGNATE LEWIS: GABRIEL LEWIS, THE NEW AMBASSADOR FROM PANAMA CAME IN TODAY TO PRESENT HIS CREDENTIALS IN TIME TO BE READY FOR THE RESUMPTION OF NEGOTIATION NEXT MONDAY. LEWIS, SAID TO BE A CLOSE CONFIDENT OF TORRIJOS, STRESSED THE NEED FOR MOVEMENT AND INDICATED THAT THE PANAMA TEAM HAS AUTHORITY TO NEGOTIATE A SETTLEMENT. I RESPONDED THAT WE ARE REACHING OUT FOR AN AGREEMENT, BUT THAT THERE
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WOULD HAVE TO BE ACCOMMODATIONS ON BOTH SIDES AND THAT A LOPSIDED AGREEMENT WOULD NOT PASS MUSTER IN CONGRESS. WHEN LEWIS SAID THAT THE "BALL IS IN YOUR COURT", I REFUSED TO ACCEPT THAT CHARACTERIZATION AND INDICATED THAT IT IS UP TO BOTH PARTIES TO WORK TOWARD AN AGREEMENT THAT WILL TAKE INTO ACCOUNT THE INTERESTS OF BOTH GOVERNMENTS.

5. CSCE COMMISSIONERS' VIEWS ON BELGRADE: AMBASSADOR SHERER, WHO WILL HEAD OUR WORKING LEVEL DELEGATION TO THE JUNE 15 BELGRADE CSCE PREPARATORY CONFERENCE, CALLED TODAY ON FOUR OF THE CONGRESSIONAL CSCE COMMISSIONERS ON THE HOUSE SIDE AND ONE ON THE SENATE SIDE (SENATOR CASE). THE HOUSE COMMISSIONERS EMPHASIZED THAT THE MAIN BELGRADE MEETING THIS FALL SHOULD NOT BECOME A STERILE CONFRONTATION WITH THE USSR, BUT RATHER THAT INADEQUATE SOVIET AND EASTERN EUROPEAN HUMAN RIGHTS PERFORMANCE SHOULD BE REVIEWED WITH CARE AND FINESSE, AND IN RECOGNITION OF OUR OWN SHORTCOMINGS. THEY ALSO SUGGESTED INCREASED U.S. EMPHASIS ON THE FINAL ACT'S ECONOMIC PROVISIONS. SENATOR CASE TOOK A HARDER LINE. HIS PRELIMINARY VIEW IS THAT WE SHOULD NOT MINCE WORDS ABOUT SOVIET NON-COMPLIANCE, EVEN AT THE RISK OF HAVING THE WARSAW PACT NATIONS WALK OUT.

6. U.S.-SOVIET WORKING GROUPS: THE FOLLOWING ARRANGEMENTS FOR THE BILATERAL WORKING GROUPS DISCUSSED IN THE COURSE OF CY'S MOSCOW TRIP HAVE NOW BEEN TENTATIVELY AGREED WITH THE SOVIETS:

-- COMPREHENSIVE TEST BAN. THIS GROUP WILL MEET IN

LATE MAY OR EARLY JUNE IN WASHINGTON.

-- RADIOLOGICAL WEAPONS, CHEMICAL WEAPONS. THE U.S. AND SOVIET DELEGATIONS TO THE GENEVA DISARMAMENT CONFERENCE WILL DISCUSS THESE SUBJECTS IN GENEVA.

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-- INDIAN OCEAN. THIS GROUP WILL MEET IN EARLY JUNE IN MOSCOW.

-- PRIOR NOTIFICATION OF MISSILE TEST LAUNCHES. THIS SUBJECT WILL BE ADDRESSED IN THE STANDING CONSULTATIVE COMMISSION IN GENEVA.

-- NON-PROLIFERATION. WE TALKED TO THE SOVIETS IN LONDON LAST WEEK ABOUT CONDUCTING TWO SETS OF TALKS, ONE TECHNICAL THE OTHER POLITICAL. WE ARE AWAITING A SOVIET REACTION TO OUR SUGGESTION.

-- ANTI-SATELLITE SYSTEMS, CIVIL DEFENSE, CONVENTIONAL ARMS TRANSFER. WE WILL MAKE SUBSTANTIVE PROPOSALS ON THESE SUBJECTS. THE ESTABLISHMENT OF WORKING GROUPS WILL BE ADDRESSED SUBSEQUENTLY. CHRISTOPHER

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